

MEETING**SAFER COMMUNITIES PARTNERSHIP BOARD****DATE AND TIME****FRIDAY 31ST OCTOBER, 2014****AT 2.30 PM****VENUE****HENDON TOWN HALL, THE BURROUGHS, LONDON NW4 4BQ**

Dear Board Members,

Please find enclosed additional papers relating to the following items for the above mentioned meeting which were not available at the time of collation of the agenda.

Item No	Title of Report	Pages
4.	REDUCING RE-OFFENDING	1 - 14

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Barnet Safer Communities Partnership: Reducing Re-offending Delivery Group	
Report Name	Update on: (a) The Reducing Re-Offending Delivery Group and strategy (b) Increasing the number of offenders supported by Barnet's Integrated Offender Management Team (IOM)
Meeting Date:	31 st October 2014
Report Author:	Diane Russell / Kiran Vagarwal
Responsible Officer:	Marcia Whyte – Assistant Chief Officer CRC Diane Russell – CRC (Attached to the Community Safety Team)
Outcome Required:	Information Only: 0 Decision Required: + <u>Feedback/comments required:</u> [
Restricted	No

1. Paper/Item Summary

1.1 This paper will update the SCPB on the following:

- i. Progress of the Reducing Re-Offending Delivery Group (a Sub group of the SCPB).
- ii. Proposal to develop a Reducing Re-Offending strategy for Barnet.
- iii. Impact of the Pan London Integrated Offender Management Model.
- iv. How the Barnet Integrated Offender Management cohort will be increased.
- v. Transforming Rehabilitation update will be provided by Sam Denman, National Probation Service, and Marcia Whyte, London Community Rehabilitation Company.

2. Recommendations/Actions requests

2.1 The SCPB agree the proposed terms of reference for the Reducing Re-Offending Delivery Group.

2.2 The SCPB consider and support the development of a Reducing Re-Offending Strategy for Barnet and proposed objectives.

2.3 The SCPB notes the delay in increasing the IOM cohort as a result of the restructure of the Probation Service and agree to increase Barnet IOM cohort to 200 by 31 March 2016 – splitting the increase between 2014/15 and 2015/16.

2.4 The SCPB note the requirements of the Pan London IOM model and potential impact if any on the partnership commitment to increase the IOM cohort.

3. Reducing Re-Offending Delivery Group (RRDG) – (Dianne Russell)

3.1 The first meeting took place on the 15th October 2014; the proposed terms of reference of the group are attached as appendix 1 of this report.

4. Reducing Re-Offending Strategy

- 4.1 The Reducing Re-Offending Delivery Group agreed that Barnet would benefit with having a Reducing Re-Offending Strategy 2015-18 in order to provide strategic direction and sustain multi-agency working to reduce re-offending.
- 4.2 Given the significant changes in the way that offender management will be delivered not only in Barnet but across the country it will be even more important for the Community Safety Partnership to ensure the effective management of local offenders remains on track, delivering local reductions in reoffending therefore reductions in crime and the number of victims.
- 4.3 This Reducing Re-offending Strategy will provide partners with a framework within which to work in and provide clarity of roles, responsibilities, gaps, required partnership development and a robust performance management framework.
- 4.4 The proposed strategic objectives are:

Objective one

To Increase the effectiveness of offender management by targeting those most at risk of re-offending, eliminating waste and reducing duplication.

Objective two

To improve partnership working and build greater trust amongst key stakeholders delivering offender management services.

Objective three

To increase partnership capacity and availability of services that are in demand to maximise value for money.

- 4.5 The Integrated Offender Management (IOM) is described by the Home Office as “an overarching framework that allows local partners to come together to ensure that the offenders, whose crimes cause the most damage and harm locally, are managed in a co-ordinated way.”
- 4.6 We propose that Barnet’s IOM is developed in line with the five national key principles and adapted to respond to the offender profiles and crime priorities in the borough.
- 4.7 **The vision** for IOM in Barnet is to ensure the effectiveness of offender management through closer partnership working, pooled resources and the use of appropriately and timely interventions to reduce or eliminate offending behaviour in identified individuals, with the result that the overall costs and impact of offending on the wider community and society are reduced.

4.8 The **key principles of IOM** which will be set out in the strategy are:

Principle 1: All partners tackling offenders together

- Local partners agree the means to share all relevant information on an offender with each other and ensure that there is a process to clearly assign responsibility for managing an identified offender.
- At the same time they make sure that all agencies continue to participate and they provide the offender, as far as possible, with a single lead professional.
- Local partners encourage the development of the multi-agency problem-solving approach by focussing on offenders, not offences.

Principle 2: Delivering a local response to local problems

- All relevant local partners from the public, private and voluntary sectors are involved in planning, decision-making and funding choices.
- They jointly discuss and agree the offender groups that local agencies want to target and prioritise and ensure that existing local methods of engaging with communities are used.

Principle 3: Offenders facing their responsibility or facing the Consequences

- Local partners provide offenders with a clear understanding of what is expected of them and balance efforts to motivate offenders to change with the appropriate intensity of punishment and intervention necessary to disrupt their criminal life.

Principle 4: Making better use of existing (and proven) programmes and governance

- This involves gaining further benefits from programmes such as MARAC, MAPPAs and Community Justice to increase the benefits for communities, as well as taking advantage of the developing roles of bodies such as Community Safety Partnerships in reducing re-offending.

Principle 5: All offenders at high risk of causing serious harm and/or re-offending is “in scope”

- Intensity of management relates directly to severity of risk, irrespective of position within the criminal justice system or whether statutory or non statutory.
- IOM is about bringing together existing arrangements. IOM does not include level 2 and 3 MAPPAs referrals.

4.5 The strategy will be supported by an Information Sharing Agreement to ensure that we are working within a legal framework and legally compliant when sharing information

5. Pan London IOM Model expectations (Marcia Whyte)

5.1 The Pan London Integrated Offender Management approach being implemented across London is based on a Probation scoring system, which assesses the likelihood of an individual being reconvicted within the next two years – the scoring system is referred to as the Offender Reconviction Grouping score (ORGs).

5.2 Newly sentenced cases with an ORG score between 50-74% with offences of Robbery/Burglary or those with an ORG score 75+% will now be considered in scope of the Pan London IOM model. The Strategic framework and Information Sharing framework have been agreed with MOPAC¹, Metropolitan Police, London Community Rehabilitation Company & National Probation Service.

5.3 Pan London numbers

	Current cohort	Non-stat cases (likely to be within the scope of IOM from 2015).
National Probation Service	22	Not known
Community Rehabilitation Company	34	Not known
Total	56	35

5.4 Pan London staffing resource

	Offender Managers	Police Officers per 40 IOM nominals
National Probation Service	0.8	1
Community Rehabilitation Company	1.3	1

6. Increasing the Barnet IOM Cohort

6.1 The SCPB have agreed and committed to increasing the IOM cohort to 200 individuals. This was based on:

- The Community Safety strategic assessment
- Barnet’s IOM performance positive – 36% average reduction in re-offending whilst on the scheme.
- The Positive impact on Probation performance.

¹ Mayors Office for Policing and Crime

- Positive impact on borough crime levels – less crime equals less victims (estimated that 60 of the 336 reduction in Barnet’s residential burglary between April-September 2013 was due to the reduced activity of the IOM cohort.

6.2 The Home Office costing of the Barnet IOM cohort’s crimes on the Criminal Justice system.

	Before	During	After
24 months before	n/a	n/a	n/a
Current	£3,231,375	£1,968,337	n/a
Removed	£2,214,332	£759,522	222,612

6.3 The proposal to the Safer Communities Partnership to expand the cohort to 200 to reflect the Pan London Model and apply local flexibility to include Barnet’s cases is set out in table one below.

Table one:

Dates	Task	Who
1-17 November 2014	Mapping exercise to identify: <ul style="list-style-type: none"> • IOM Statutory NPS/CRC, • Non-statutory cases and last ORGs score on whether they fall into scope based on Barnet model. We already have the Pan London numbers. 	CRC Police
17-28 November 2014	Arrange for cases to be matrixed to assess their current level of activity. Contact Offender Managers to explain their case has been identified for Barnet IOM and request their attendance at the panel meeting to see if they should be included onto the current cohort.	CRC and Probation
20th November 2014	Brief IOM team at the team meeting	CRC
4th December 2014	Present cases to IOM panel	Offender Managers or relevant partner.
15-31 December 2014	Allocate and Sign up new cases onto the IOM scheme	IOM Panel

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SAFER COMMUNITIES
PARTNERSHIP



Keeping Barnet Safe

Reducing Re-offending Delivery Group

Terms of Reference

The Reducing Re-offending Delivery Group (RRDG) will be responsible for the oversight and delivery of the strategic objectives and the performance of the integrated offender management (IOM) scheme in Barnet.

The RRDG will be accountable to Barnet Safer Communities Partnership Board.

The RRDG will meet on a bi-monthly basis.

Terms of reference

1. Aim

- 1.1 Barnet Reducing Re-offending Delivery Group is responsible for the development and oversight of the IOM scheme in Barnet.
- 1.2 The RRDG will aim to reduce re-offending and contribute towards reducing crime, reducing the number of victims of crime and protecting the public at large through a co-ordinated, multi-agency and risk based approach.

2. Objectives

- 2.1 To oversee all aspects of the partnership approach to Reducing re-offending in the borough on behalf of the Safer Communities Partnership. This includes producing, implementing and monitoring the Reducing Re-Offending Strategy.
- 2.2 To ensure the Pan London IOM scheme is effectively translated at local level by ensuring the implementation of the framework is tailored to local needs and local priorities.

- 2.3 To bring together partner agencies with a remit in offender management to share information, streamline management of offenders as part of a multiagency framework and improve outcomes in relation to key local and national KPIs.
- 2.4 To allocate tasks, oversee delivery and hold agencies accountable for delivering their contribution to effective offender management.

3. Members

- 3.1 The membership of the RRDG will include the following organisations and posts:

Organisation	Post
Community Safety Team	Head of Community Safety Community Safety Manager
National Probation Service (NPS)	Assistant Chief Officer
Community Rehabilitation Company (CRC)	Assistant Chief Officer Senior Probation Officer
Barnet Police	Superintendent Detective Chief Inspector
Barnet Homes	Housing Services Manager
Public Health	Commissioning Manager – Substance Misuse
Youth Offending Team Family Focus Team	Head of Service
Department for Work and Pensions	TBC

4. Meeting Arrangements

- 4.1 The RRDG will meet bi-monthly initially then move to quarterly meetings.
- 4.2 The RRDG will be chaired by Barnet Community Safety Team. In the absence of the Chair the meeting will be chaired by the Vice-Chair, a senior police representative.
- 4.3 Administrative support will be provided initially by Barnet Community Safety Team.
- 4.4 The RRDG members are expected to attend meetings personally, however, if they are unable to attend they should nominate and brief an appropriate colleague to attend in their place.
- 4.5 A Quorum will be achieved when representatives from a minimum of 4 or more organisations/agencies are present.

- 4.6 Voting on any matter will be by a simple majority, with the Chair or Acting-Chair having a casting vote if required.
- 4.7 The agenda should be circulated to RRDG members by 5 working days before the meeting. Supporting papers should also be sent out 5 working days before whenever possible.
- 4.8 Minutes including action points will usually be circulated by secure e-mail (if required) 10 working days after the meeting was held.

5. Individual Member Responsibilities

- 5.1 Each member will be responsible for any actions allocated to them at the meeting.
- 5.2 To provide strategic leadership and guidance on the management of offenders within own organisation.
- 5.3 To represent the views of their own organisation.
- 5.4 Maintain oversight of the contribution their organisation makes towards the effective management of offenders.
- 5.5 Provide information where appropriate of best practice which can further enhance and develop the approach to offender management in Barnet.
- 5.6 Help to facilitate the necessary organisational support from within own organisation.
6. The RRDG will be hold to account the Integrated Offender Management (IOM) Case Work Panel. The terms of reference for the IOM panel are attached as appendix 1 of these terms of reference.

Appendix 1: Terms of reference for the IOM Panel

The IOM Panel will consider referrals and manage cases for individuals who have been identified as repeat offenders meeting the criteria for the Barnet IOM scheme.

1 Aim

- 1.1 The IOM Panel will be responsible for providing a multi-agency group for assessing referrals and identifying action plans and interventions for reducing or stopping reoffending.

2. Objectives

- 2.1 To ensure all appropriate individuals, as assessed by the criteria, and who are not engaged by the MAPPA, DV MARAC or the Gangs and High Risk panels are engaged through the IOM Panel.

3. IOM Panel Membership

- 3.1 The membership of the Integrated Offender Management Panel will include the following organisations and posts **(TBC)**

3.2

Organisation	Position
National Probation Service (NPS)	TBC
Community Rehabilitation Company (CRC)	TBC
Barnet Police	Detective Inspector
Youth Offending Team	TBC
Community Safety Team	Community Safety Project Officer
Barnet Homes	Head of Housing
Social Services	TBC
Substance Misuse	TBC
Mental Health	TBC
Prison Service	TBC
Jobcentre Plus	TBC
Victim Support	TBC

4. Meeting Arrangements

- 4.1 The IOM Panel meetings will be held once a month

- 4.2 The IOM Panel will be chaired by **Probation**. In the absence of the Chair the meeting will be chaired by the Vice-Chair or the senior police or council representative present at the meeting.
- 4.3 Any member of the IOM Panel can nominate another organisation/agency to join the panel. All requests should be sent to the **IOM Co-ordinator**.
- 4.4 IOM Panel members are expected to attend meetings personally, however, if they are unable to attend they should nominate and brief an appropriate colleague to attend in their place.
- 4.5 A Quorum will be achieved when representatives from a minimum of 4 or more organisations/agencies are present.
- 4.6 Voting on any matter will be by a simple majority, with the Chair or Acting-Chair having a casting vote if required.
- 4.7 The agenda and referral paperwork should be circulated to IOM Panel members by secure e-mail 5 working days before the meeting.
- 4.8 When a referral is made for consideration to the IOM Panel the nominating officer or a representative of their organisation/agency will be invited to attend to provide any additional information or answer questions.
- 4.9 Minutes and individual acknowledgement response forms for each referral will be produced to provide a record of the decisions made at the meeting and will usually be circulated by secure e-mail 5 working days after the meeting was held.

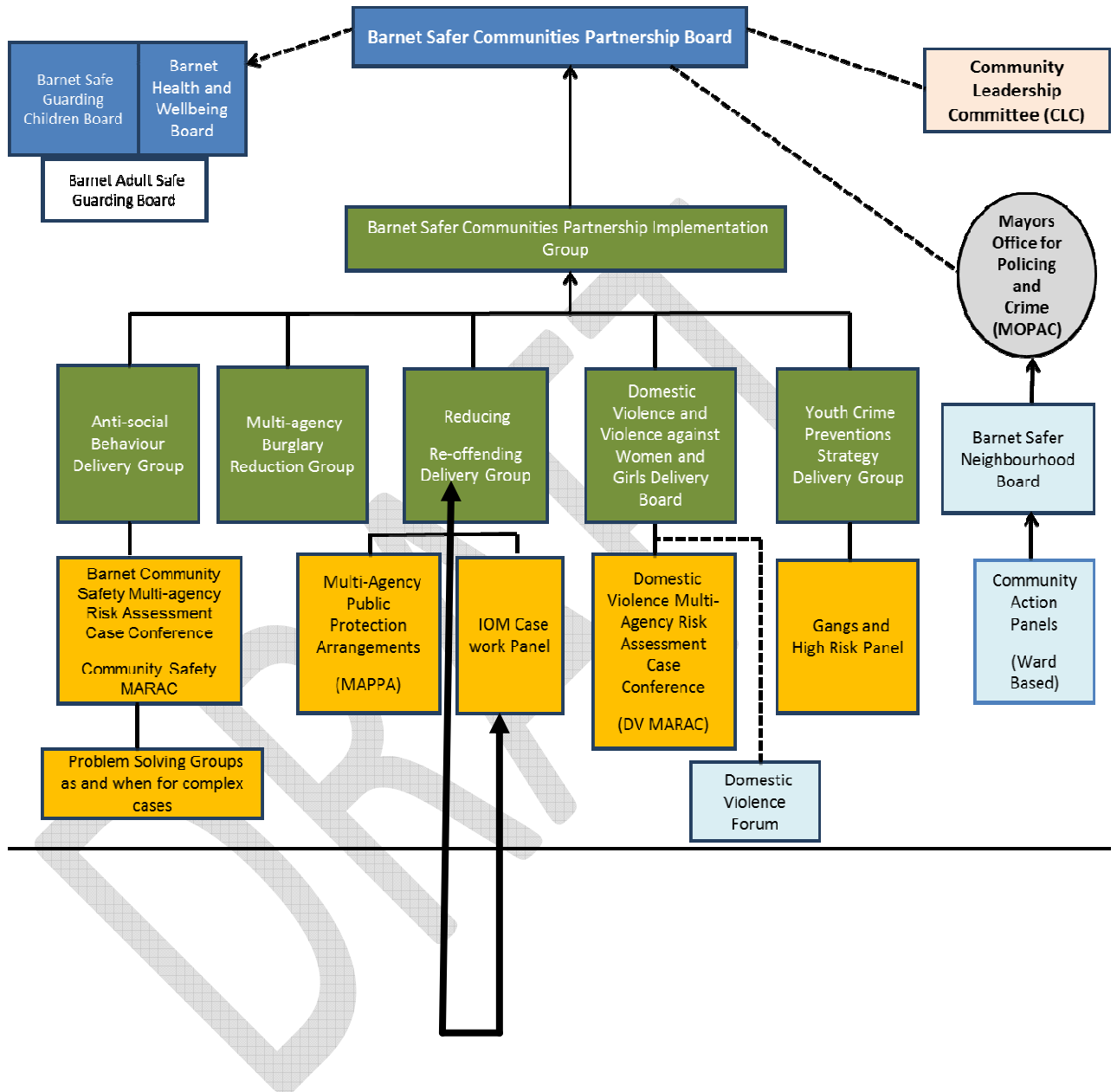
5. Panel Functions

- 5.1 To consider and agree the selection and de-selection of all IOM referrals
- 5.2 To ensure the effective sharing of information to reduce the risk of reoffending and associated harm to those who have been identified as IOM referrals or their victims.
- 5.3 Identify actions and ensure their timely implementation as part of any identified IOM action plan.

6. Individual Member Responsibilities

- 6.1 Each member will be responsible for any actions allocated to them at the meeting.

Appendix 2: Governance Structure



Appendix 3: Current Officers & Organisation 2014

Organisation	Name	Title
Local Authority	Kiran Vagarwal	Head of Community Safety
Community Safety	Peter Clifton	Community Safety Manager
Community Safety	Diane Russell	Senior Probation Officer
Housing	Ian Helcke	Housing Service Manager
Outreach	Paul Chelvatheebam	Housing Manger
Youth Offending & Intensive Family Focus Services	Kate Malleson	Interim Head of Youth Offending and Intensive Family Focus Services
Police	Steve Wallace	Superintendent
Police	Andy Mariner	Detective Constable Inspector
National Probation Service	Sam Denman	Assistant Chief Officer
London Community Rehabilitation Company	Marcia Whyte	Assistant Chief Officer
Public Health	Bridget O'Dwyer	Senior Commissioning Manager Substance Misuse Service
Courts	TBC	
Prisons	TBC	
Voluntary Sector	TBC	

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